WEST VIRGINIA LEGISLATURE

2024 REGULAR SESSION

Enrolled

Committee Substitute

for

Senate Bill 475

BY SENATORS TARR, WOELFEL, TAKUBO, DEEDS,

AZINGER, PLYMALE, AND JEFFRIES

[Passed March 9, 2024; in effect 90 days from

passage (June 7, 2024)]

1 AN ACT to amend and reenact §16-59-1, §16-59-2, and §16-59-3, of the Code of West Virginia, 2 1931, as amended; to amend said code by adding thereto a new section, designated §16-3 59-4; and to amend and reenact §16-62-1 and §16-62-2 of said code, all relating to 4 recovery residences; defining terms; amending the accreditation program to include 5 protecting residents from human trafficking and patient brokering; requiring the collection 6 of data from recovery residences; requiring the data collected be uniform among recovery 7 residences; requiring rulemaking regarding the data to be collected; requiring stakeholder engagement to develop the rules; setting forth minimum data content; providing that the 8 9 data shall be shared; providing privacy restrictions on data; requiring documentation 10 verifying initial and continued registration be submitted; permitting an immediate jeopardy 11 notice to be served in person; prohibiting recovery residence that has received a 12 suspension or revocation notice from taking new residents; providing procedure for 13 immediate jeopardy: permitting immediate revocation of certification if immediate jeopardy 14 is not corrected prior to certifying agency leaving the premises; requiring transfer of 15 residents in event immediate jeopardy is not corrected and setting forth timeframe; 16 prohibiting recovery residence without a certificate of compliance from receiving a referral 17 from stated entities; providing for a penalty if the referral is received in violation of this article; deleting requirement that certifying agency maintain and publish a list of recovery 18 19 residences; clarifying that referral shall not be made unless recovery residence has a valid certificate of compliance; prohibiting all recovery residences from receiving funds from a 20 21 resident that is in the form of a state benefit unless it holds a valid certificate of compliance; 22 increasing penalties for violations; requiring all recovery residences to register with the 23 Office of Health Facility Licensure and Certification; setting forth procedure for registration; 24 permitting fee; setting term of registration as one year; providing for penalty for failure to 25 register; providing due process; clarifying that recovery residences are subject to the 26 Patient Brokering Act; requiring the Office of the Inspector General to review data to

determine if violations of the Patient Brokering Act have occurred; requiring referral to
state, or local law-enforcement authorities to coordinate, investigate, or prosecute
violations; requiring state or local law enforcement to investigate referral; requiring the
Office of the Inspector General to receive data regarding recovery residences; specifying
document handling specifications; and creating criminal penalties.

Be it enacted by the Legislature of West Virginia:

ARTICLE 59. CERTIFICATION OF RECOVERY RESIDENCES AND REGISTRATION.

§16-59-1. Definitions.

1 As used in this article, the term:

2 "Certificate of compliance" means a certificate that is issued to a recovery residence by
3 the department's appointed certifying agency.

4 "Certified recovery residence" means a recovery residence that holds a valid certificate of
5 compliance.

6 "Director" means the Director of the Office of Health Facility Licensure and Certification,7 or his or her designee.

8 "Department" means the Department of Human Services.

9 "Immediate jeopardy" means an issue of non-compliance that places the health and safety

10 of residents of the recovery residence at risk for serious injury, serious harm, serious impairment,

11 or death.

"Inspector General" means the Inspector General of the Office of the Inspector General
as described in §16B-2-1 of this code.

14 "Recovery residence" means a single-family, drug-free, and alcohol-free residential 15 dwelling unit, or other form of group housing, that is offered or advertised by any person or entity 16 as a residence that provides a drug-free and alcohol-free living environment for the purposes of 17 promoting sustained, long-term recovery from substance use disorder.

§16-59-2. Voluntary certification of recovery residences.

(a) The department shall contract with an entity to serve as the certifying agency for a
voluntary certification program for drug-free and alcohol-free recovery residences based upon
standards determined by the National Alliance for Recovery Residences (NARR) or a similar
entity. The certifying agency shall establish and implement an accreditation program for drug-free
and alcohol-free recovery residences that shall maintain nationally recognized standards that:

6 (1) Uphold industry best practices and support a safe, healthy, and effective recovery7 environment;

8 (2) Evaluate the residence's ability to assist persons in achieving long-term recovery9 goals;

(3) Protect residents of drug- and alcohol-free housing against unreasonable and unfair
 practices in setting and collecting fee payments.

12 (4) Protect residents from human trafficking that may occur in the recovery residence13 setting.

14 (5) Protect patients from predatory practices that lead to patient brokering.

(b) The department shall require the recovery residence to collect, retain, and submit thefollowing:

17 (1) Documentation verifying certification as specified and administered by the certifying18 agency;

(2) If a municipality or county offers or requires verification of compliance with local
 building, maximum occupancy, fire safety, and sanitation codes applicable to single-family
 housing, documentation of verification by the municipality or county where the recovery residence
 is located stating that the recovery residence is in compliance.

(3) Data from each registered recovery residence at intervals determined by the
department, but not less than annually. The data shall be uniform across all recovery residences.
The department, in conjunction with applicable stakeholders to include, but not be limited to, the
Office of the Inspector General, the Superintendent, or designee, of the West Virginia State

Police, the West Virginia Sheriff's Association, and a representative of West Virginia National 27 Alliance for Recovery Residences, shall propose rules for legislative approval in accordance with 28 29 the provisions of §29A-3-1 et seq. to specify the data to be collected. The data variables shall 30 include, but not be limited to, variables to allow the department, certifying agency, the Office of 31 the Inspector General, and the West Virginia Fusion Center-Human Trafficking Division to conduct 32 an analysis of the performance of recovery residences and to determine if patient brokering or 33 human trafficking is occurring. The data shall be shared in personally identifiable form with the Office of the Inspector General, the certifying agency, and the West Virginia Fusion Center-34 35 Human Trafficking Division, with the appropriate Health Insurance Portability and Accountability 36 Act safeguards in place to protect the data in transmission and in storage.

37 (4) Documentation verifying initial and continued registration as required in §16-59-4 of38 this code.

39 (c) If a municipality or county offers or requires verification of compliance with local 40 building, maximum occupancy, fire safety, and sanitation codes applicable to single-family 41 housing, the municipality or county must perform requested or required inspections within 30 days 42 of receiving a request for verification. If a residence is located within a municipality or county that offers or requires verification of compliance with local building, maximum occupancy, fire safety, 43 44 and sanitation codes applicable to single-family housing, and the municipality or county fails to 45 perform requested or required inspections within 30 days of receiving a request for verification, 46 the residence may apply for and be granted certification directly through the certifying agency 47 without the aforementioned verification.

(d) Upon receiving a complete application, the certifying agency shall evaluate the
residence to determine if the residence is in compliance with national best-practice standards,
health, and safety requirements. Additionally, any application of the items specified in this section
must comply with the Fair Housing Act, 42 U.S.C. §3601 *et seq.* and the Americans with
Disabilities Act of 2008, 42 U.S.C. §12101 *et seq.*

(1) If it is determined that the residence is in compliance, the certification agency shall
issue a certificate of compliance to the recovery residence operator for the specific recovery
residence location set forth in the application.

56 (2) Each residence location, even if operated by the same person or entity, must maintain
57 a certificate of compliance for the purposes of this article.

58 (e) The certifying agency may suspend or revoke a certificate of compliance if the recovery 59 residence is not in compliance with any provision of this section or has failed to remedy any 60 deficiency identified in writing and served by certified mail unless the deficiency is an immediate 61 jeopardy in which case it may be served in person. Suspension or revocation may take place after 62 a notice of deficiency is served and has existed for at least 30 days, except in cases of an 63 immediate jeopardy. After receipt of a suspension or revocation notice, the recovery residence is 64 prohibited from accepting new residents and may only work to transfer residents to another 65 certified recovery residence. If the certifying agency determines that an immediate jeopardy 66 exists, then the operator will be provided a notice of deficiency, at the time of the certification visit, 67 and the recovery residence shall immediately take actions to correct the listed deficiencies before 68 the certification agency departs the premises. If the operator is unable to correct all of the listed 69 deficiencies prior to the certifying agency departing the premises, then the certifying agency has 70 the authority to revoke any applicable certification immediately and give the operator of the 71 recovery residence up to five days to transfer existing residents to another certified recovery 72 residence.

(f) Notwithstanding any other provision to the contrary, the certifying agency shall implement and maintain a process by which a residence whose certification has been suspended or revoked may apply for, and be granted, reinstatement. If a municipality or county offers or requires verification of compliance with local building, maximum occupancy, fire safety, and sanitation codes applicable to single-family housing, and if the residence's certification suspended or revoked for noncompliance with local building, maximum occupancy, fire safety, and sanitation

codes applicable to single-family housing, the municipality or county may charge a fee of up to
\$100 for any requested reinspection of a recovery residence by the residence seeking
reinstatement.

(g) The department shall periodically evaluate the quality, integrity, and efficacy of the
accreditation program developed. The department shall promulgate rules subject to legislative
approval in accordance with §29A-3-1 *et seq.* of this code to implement this section that shall
include a process for receiving complaints against drug-free and alcohol-free recovery residences
and criteria by which such residences' certifications can be revoked.

(h) A person may not advertise to the public any recovery residence as a "certified
recovery residence" unless the recovery residence has first secured a certificate of compliance
under this section. A person who violates this subsection commits a misdemeanor, punishable by
a fine of not less than \$1,000 nor more than \$5,000 for each infraction.

91 (i) This article does not permit a structure that would not be normally classified as a single92 family dwelling to be exempt from the state building code or fire code.

93 (i) Nothing herein shall be read to require any recovery residence to obtain certifications 94 set forth herein in order to conduct operations: Provided, That a recovery residence without a 95 valid certificate of compliance, as provided in §16-59-2 of this code, is prohibited from receiving 96 a referral or receiving a person released from prison for the placement of any prisoner, parolee, 97 probationer, or prospective, current, or discharged patient, or client from the Division of 98 Corrections and Rehabilitation, the Parole Board, the county probation offices, day report center, 99 municipal courts, or a medical or clinical treatment facility that receives funds for its operations 100 from the State Treasury. A person who violates this subsection commits a misdemeanor, 101 punishable by a fine of not less than \$1,000 nor more than \$5,000 for each infraction.

§16-59-3. Referrals to recovery residences; prohibitions; receipt of state funds.

(a) The Division of Corrections and Rehabilitation, the Parole Board, county probation
 offices, day report centers, municipal courts, and a medical or clinical treatment facility that

receives any funds for its operations from the State Treasury shall not make a referral of any
prisoner, parolee, probationer, or prospective, current, or discharged patient, or client to a
recovery residence unless the recovery residence holds a valid certificate of compliance as
provided in §16-59-2 of this code.

7 (b) No recovery residence is eligible to receive funds from any source within the State
8 Treasury unless it holds a valid certificate of compliance as provided in §16-59-2 of this code.

9 (c) No recovery residence is eligible to receive funds from a resident that is in the form of 10 a state benefit, including, but not limited to, Medicaid, Temporary Assistance for Needy Families, 11 or the Supplemental Nutrition Assistance Program, unless it holds a valid certificate of compliance 12 from the certifying agency as provided in §16-59-2 of this code. The certifying agency may set 13 forth additional requirements for the appropriate use of such benefits within a recovery residence.

(d) A state agency and a medical or clinical treatment facility that receive funds for its
operation from the State Treasury, that make referrals to recovery residences shall maintain
records of referrals to or from recovery residences.

(e) Nothing in this section requires a state agency or a clinical or medical provider to makea referral of a person to a recovery residence.

(f) A person who violates this section commits a misdemeanor, punishable by a fine of not
less than \$1,000 nor more than \$5,000, unless otherwise specified.

§16-59-4. Registration of recovery residences.

(a) Prior to conducting business in the State of West Virginia a recovery residence shall
 register with the Office of Health Facility Licensure and Certification. The director shall make an
 application form available on its publicly accessible internet website that includes a request for
 the following information:

5

(1) The identity, address, and telephone number of the applicant;

6 (2) The name, business address, and telephone number of the contact person for the7 applicant;

8 (3) When applicable, the federal employer identification number for the applicant; and

9 (4) Any other information the director considers necessary and appropriate to establish a

10 complete registration of an applicant.

11 (b) Term and fee. —

12 (1) The terms of registration shall be one year from the date of issuance;

(2) The fee shall be submitted by the applicant with an application for registration. An
application fee for initial registration or renewal registration fee is nonrefundable;

(3) The amount of the initial registration fee and the renewal registration fee is \$250: *Provided*, That the director may annually adjust the initial and renewal registration fee for inflation
based upon the consumer price index.

18 (c) Registration. —

(1) The director shall issue a registration, as appropriate, to an applicant when the director
 determines an applicant has submitted a complete application and paid the required registration
 fee.

(2) The registration may be in paper or electronic form, is nontransferable, and shallprominently list the expiration date of the registration.

(3) A list of all recovery residences shall be made available on the director's publiclyaccessible internet website.

26 (d) Penalties. —

(1) A civil monetary penalty of up to \$20,000 a day may be assessed against an owner
who operates, owns, or manages an unregistered recovery residence. Each day of the continuing
violation after the civil monetary penalty is assessed may be considered a separate violation. The
initial notice of non-compliance shall be provided to the owner via certified mail, return receipt
requested.

(B) If the recovery residence is not registered within 30 days from the date of receipt of
 the initial notice, the director shall notify the certifying agency to revoke the recovery residence's

34 certificate of compliance, issued pursuant to §16-59-2 of this code, for non-compliance with this35 section.

36 (C) If the recovery residence is not registered within 30 days from the date of receipt of 37 the initial notice, and if such recovery residence does not have a certificate of compliance, then 38 the director shall issue a closure notice to the recovery residence for non-compliance with this 39 section.

40 (e) Due process. —

(1) Within 10 days of the date of receipt of a notice provided pursuant to subsection (d),
the recovery residence's owner may submit a request for an administrative hearing before the
Board of Review for an informal meeting to address the notice and the reason stated therefor.

44 (2) The recovery residence's owner or owners and the Office of Health Facility Licensure
45 and Certification will be entitled to representation by legal counsel at the informal meeting and at
46 the administrative hearing at their own expense, respectively.

47 (3) All of the pertinent provisions of §29A-5-1 *et seq.* of this code and applicable legislative
48 rules governing administrative hearings for the Board of Review shall apply to and govern any
49 formal hearing authorized by this article.

50 (4) If the recovery residence's owner fails to request a hearing within the time frame 51 specified, he or she shall be subject to the full limitation, enforcement action, penalty, or any 52 combination thereof, imposed pursuant to this section.

53 (5) The filing of a request for an administrative hearing or an informal meeting does not 54 stay or supersede the enforcement of a limitation, enforcement action, penalty, or any 55 combination thereof, imposed pursuant to this section.

(6) Any party who is dissatisfied with the decision of the Board of Review as a result of a
formal hearing provided in this section, may within 30 days after receiving notice of the decision,
petition the West Virginia Intermediate Court of Appeals, in term or vacation, for judicial review of
the decision.

60 (7) The court may affirm, modify, or reverse, the decision of the Board of Review and
61 either the applicant or the registrant, or the Inspector General may appeal the court's decision to
62 the West Virginia Supreme Court of Appeals.

(8) Notwithstanding the existence of, or pursuant to any other remedy, the Inspector General may, in the manner provided by law, maintain an action in the name of the state for an injunction against any person, partnership, association, or corporation, to restrain or prevent the establishment, conduct, management, or operation of any recovery residence for violation of any provision of this section or any rule lawfully promulgated thereunder without first obtaining a registration in the manner herein provided.

ARTICLE 62. THE PATIENT BROKERING ACT.

§16-62-1. Definitions.

1 For the purposes of this article:

2 "Department" means the Department of Human Services.

3 "Health care provider or health care facility" means any person or entity licensed, certified,
4 or authorized by law to provide professional health care service in this state to a patient during
5 that patient's medical, remedial, or behavioral health care, treatment, or confinement.

"Health care provider network entity" means a corporation, partnership, or limited liability
company owned or operated by two or more health care providers and organized for the purpose
of entering into agreements with health insurers, health care purchasing groups, or the Medicare
or Medicaid program.

"Health insurer" means any insurance company authorized to transact health insurance in
the state, any insurance company authorized to transact health insurance or casualty insurance
in the state that is offering a minimum premium plan or stop-loss coverage for any person or entity
providing health care benefits, any self-insurance plan, any health maintenance organization, any

14 prepaid health clinic, any prepaid limited health service organization, any multiple-employer

15 welfare arrangement, or any fraternal benefit society providing health benefits to its members.

16 "Recovery residence" has the same meaning as set forth in §16-59-1 of this code.

§16-62-2. Patient brokering prohibited.

(a) It is unlawful for any person, including any health care provider, health care facility, or
 recovery residence to:

3 (1) Offer or pay a commission, benefit, bonus, rebate, kickback, or bribe, directly or
4 indirectly, in cash or in kind, or engage in any split-fee arrangement, in any form whatsoever, to
5 induce the referral of a patient or patronage to or from a health care provider, health care facility
6 or recovery residence;

7 (2) Solicit or receive a commission, benefit, bonus, rebate, kickback, or bribe, directly or
8 indirectly, in cash or in kind, or engage in any split-fee arrangement, in any form whatsoever, in
9 return for referring a patient or patronage to or from a health care provider, health care facility, or
10 recovery residence;

(3) Solicit or receive a commission, benefit, bonus, rebate, kickback, or bribe, directly or
indirectly, in cash or in kind, or engage in any split-fee arrangement, in any form whatsoever, in
return for the acceptance or acknowledgment of treatment from a health care provider, health
care facility, or recovery residence;

15 (4) Aid, abet, advise, or otherwise participate in the conduct prohibited under this16 subsection; or

17 (5) Engage in any of the unlawful acts provided for in this subsection in regard to a
18 recovery residence as defined in §16-59-1 of this code;

19 (b) Penalties –

(1) Any person who violates the provisions of subsection (a) of this section is guilty of a
felony and, upon conviction thereof, shall be fined not more than \$50,000, or imprisoned in a state

correctional facility for not less than one year nor more than five years, or both fined andimprisoned.

(2) Notwithstanding the provisions of subdivision (1) of this section, any person who
violates subsection (a) of this section, where the prohibited conduct involves 10 or more patients,
is guilty of a felony and, upon conviction thereof, shall be fined not more than \$100,000, or
imprisoned in a state correctional facility not less than two years nor more than five years, or both
fined and imprisoned.

(c) The Office of the Inspector General shall develop a tool that facilitates the submission
 of complaints. The Office of the Inspector General shall investigate complaints, review data for
 violations of this article, and shall refer matters to state, or local law-enforcement authorities to
 coordinate, investigate, or prosecute violations of this article.

33 (d) Law enforcement shall investigate each referral upon receipt for violation this article.

(e) The Office of the Inspector General shall receive data from the department related to
recovery residences based upon intervals determined by the department, but not less than
annually. This data may contain personally identifiable health information. It shall be transmitted
and stored in conformity with applicable Health Insurance and Portability and Accountability Act
standards.

(f) The Office of the Inspector General and the certifying agency set forth in §16-59-2 *et seq.* of this code may coordinate investigations as further set forth in legislative rule.

The Clerk of the Senate and the Clerk of the House of Delegates hereby certify that the foregoing bill is correctly enrolled.

Clerk of the Senate

Clerk of the House of Delegates

Originated in the Senate.

In effect 90 days from passage.

President of the Senate

Speaker of the House of Delegates

The within is

Day of, 2024.

Governor